

# COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM

Consolidated Annual Performance and
Evaluation Report
Program Year 2020
(October 2021 – September 2022)



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Public Hearing November 30, 2021

Resolution: TDB

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#### **CR-05 - Goals and Outcomes**

#### Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

The City of Pflugerville is a fast growing suburban community that is home to approximately 70,000 residents. Pflugerville traditionally has been a suburban bedroom community, but is quickly becoming a full service city; providing not only places to live but to work, shop and play.

The City's overall development objective is to support the key goals outlined in the Consolidated and Annual Action Plan. In 2019, Pflugerville continued its efforts to expand residents' choices and opportunities by providing youth scholarships for city recreation programs and by making improvements to public infrastructure and facilities. The City completed construction of Yellowsage in addition to completing the 7th year of the youth scholarship program.

In April 2020 Congress passed the CARES act that alloted 5 billion to the CDBG program. The City of Pflugerville through two round of funding received \$381,375 to prevent, prepare and respond to the on going Coronavirus (COVID-19) pandemic. The City successfully implemented two programs utilitizing this funding to help residents affected by the pandemic.

The City of Pflugerville has demonstrated progress in its efforts to launch the projects outlined in its PY2020 Annual Action Plan. Over the course of the City's CDBG program, several projects have been removed due to changes in eligibility or other circumstances.

Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee's program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected  - Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected - Program Year	Actual – Program Year	Percent Complete
Community Services	Non-Housing Community Development	CDBG:	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	500	44	8.80%	100	13	13.00%
Infrastructure	Non-Housing Community Development	CDBG:	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	2000	995	49.75%	995	995	100.00%

Table 1 - Accomplishments – Program Year & Strategic Plan to Date

Assess how the jurisdiction's use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

In the 2020 program year, thirteen (13) children living in low to moderate households were approved to receive youth recreation scholarships, which allowed them to participate in eligible recreation programs. The youth scholarship program allows recipients access to a variety of recreation programs, such as the Pflugerville Summer Pfun Camp, and swim lessons being the most popular. The total cost to implement the scholarship program totaled \$1,340. The youth scholarship program for PY2020 was severely affected by the COVID-19 pandemic. Most programing was canceled due to the ongoing pandemic. Planning staff worked with Parks staff to help those approve to participate in the limited programming that has been available.

In the 2020 program year the City of Pflugerville completed phase three of CDBG Roadway Rehabilitation Project with the completion of the Yellow Sage reconstruction roadway improvements project. Design and reconstruction of approximately 664ft of roadway, 104sy of sidewalk and 1,779lf of concrete curb known as Yellow Sage St. Reconstruction occured within the existing right-of-way. This work was completed with

funding from PY 2020 funding.

The 2020 projects addressed the highest needs as identified by the Consolidated Plan to address infrastructure and community service.

CDBG-CV

Two projects were selected and implemented with the CARES Act Round 1 & 3 funding that the City of Pflugerville received. Twenty seniors (62+) were helped through Senior Access with a program that was implemented. The program provided the seniors with tablets, internet and training so that the seniors would be able to shop for groceries online, attend doctors appointments virtual and stay in touch with loved ones through the pandemic.

The City also implemented a program to help reidents with utility payments (water, wastewater and trash). Through this effort twenty-seven (27) residents have been helped for a total of \$15,864.18. This program is on-going and has recently been expanded to help residents with other utility providers with in the City.

#### CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted). 91.520(a)

	CDBG
White	1,594
Black or African American	350
Asian	4
American Indian or American Native	6
Native Hawaiian or Other Pacific Islander	0
Total	1,954
Hispanic	693
Not Hispanic	1,261

Table 2 – Table of assistance to racial and ethnic populations by source of funds

#### Narrative

Race and ethnicity are based on American Community Survey (ACS) data for the subject block group. Not reflected in the table are 346 residents within the subject block group that identified as more than one race. These numbers include the 13 scholarship receipients and 20 seniors assisted through the Senior Access program.

#### CR-15 - Resources and Investments 91.520(a)

#### Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	public - federal	268,954	178,981
Other	public - federal	158,241	35,864

**Table 3 - Resources Made Available** 

#### **Narrative**

#### Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description	
			HUD designated block	
Pflugerville CDBG	100	100	groups	

Table 4 – Identify the geographic distribution and location of investments

#### **Narrative**

#### Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

All projects were conducted in or on facilities or land owned by the City of Pflugerville.

#### CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be		
provided affordable housing units	0	0
Number of Non-Homeless households to be		
provided affordable housing units	0	0
Number of Special-Needs households to be		
provided affordable housing units	0	0
Total	0	0

Table 5 - Number of Households

	One-Year Goal	Actual
Number of households supported through		
Rental Assistance	0	0
Number of households supported through		
The Production of New Units	0	0
Number of households supported through		
Rehab of Existing Units	0	0
Number of households supported through		
Acquisition of Existing Units	0	0
Total	0	0

Table 6 - Number of Households Supported

### Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

For PY2020 the City of Pflugerville did not target CDBG funds towards efforts to aid housing needs

#### Discuss how these outcomes will impact future annual action plans.

For PY2020 the City of Pflugerville did not target CDBG funds toward efforts to aid housing needs. To date, no housing related projects are anticipated to be included in future action plans

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Households Served	CDBG Actual	<b>HOME Actual</b>
Extremely Low-income	0	0
Low-income	0	0
Moderate-income	0	0
Total	0	0

Table 7 – Number of Households Served

#### **Narrative Information**

The City used CDBG funds to implement instratructure and community services related projects in PY2020. The City did not use CDBG funds towards efforts to aid in housing needs.

## CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c) Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

## Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City of Pflugerville did not target CDBG funds toward the efforts to aid in addressing homeless needs. To date neither the county social services, nor other known social services groups have identified or expended resources towards addressing homelessness. In addition, no known transient population is within Pflugerville in need of services. However, the City will continue to coordinate with the ECHO to become more knowledgeable about the needs of those who are homeless within our community and will contact ECHO for any resident within City known to need resources provided ECHO. ECHO was exempt from point in time counts for 2021. Should circumstances change regarding homeless needs with the City of Pflugerville staff will reevaluate the use of CDBG funds to address identified needs.

#### Addressing the emergency shelter and transitional housing needs of homeless persons

The City of Pflugerville did not target CDBG funds toward the efforts to aid in addressing homeless needs. To date neither the county social services, nor other known social services groups have identified or expended resources towards addressing homelessness. In addition, no known transient population is within Pflugerville in need of services. However, the City will continue to coordinate with the ECHO to become more knowledgeable about the needs of those who are homeless within our community and will contact ECHO for any resident within City known to need resources provided ECHO. Should circumstances change regarding homeless needs with the City of Pflugerville staff will reevaluate the use of CDBG funds to address identified needs.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

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circumstances change regarding homeless needs with the City of Pflugerville staff will reevaluate the use of CDBG funds to address identified needs.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City of Pflugerville did not target CDBG funds toward the efforts to aid in addressing homeless needs. To date neither the county social services, nor other known social services groups have identified or expended resources towards addressing homelessness. In addition, no known transient population is within Pflugerville in need of services. However, the City will continue to coordinate with the ECHO to become more knowledgeable about the needs of those who are homeless within our community and will contact ECHO for any resident within City known to need resources provided ECHO. Should circumstances change regarding homeless needs with the City of Pflugerville staff will reevaluate the use of CDBG funds to address identified needs.

#### CR-30 - Public Housing 91.220(h); 91.320(j)

#### Actions taken to address the needs of public housing

The City of Pflugerville did not target CDBG funds toward efforts to aid in public housing. Travis County is the entity responsible for providing housing vouchers and other means for those citizens seeking assistance with housing.

## Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

Not applicable as the city does not have a public housing authority. Travis County is the entity responsible for providing housing vouchers and other means for those citizens seeking assistance with housing.

#### Actions taken to provide assistance to troubled PHAs

The City does not have a public housing authority. Travis County is the entity responsible for providing housing vouchers and other means for those citizens seeking assistance with housing. The City does participate in Regional AI group that includes Austin PHAs and surrounding County and City's CDBG respresentatives.

#### CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

#### Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

Potential obstacles to meeting underserved needs include: rapid population growth, the need for a variety of transit options to existing services, access to affordable recreation facilities and programs, and the rising cost of housing. While the City of Pflugerville's population will continue to rise, the City has undertaken various planning processes to help manage that growth over time. These planning processes have addressed a variety of growth related concerns, including but not limited to: water, wastewater, parks, trails, land use, and housing. Selected projects will complement the long term plans for a growing city that aid in meeting underserved needs of the low to moderate income population. The projects selected and implemented in PY2020 were chosen to help to provide more affordable and accessible programs and infrastructure within the community.

#### CDBG-CV

The City of Pflugerville implemented a utility billing program using funds received through the CARES Act Round 1&3 funding. This program helped residents who meet low to low-moderate requirements and were negatively affected by the on-going pandemic keep City provided utilities through a particularly challenging time. The City also partnered with a local organization to help provide seniors access to services that would allow them to stay home and safe. This program gave seniors access to a tablet, training and internet service so that they could still connected without putting their health at risk.

#### Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

The City utilizes the community services provided by Travis County in order to remediate any lead based paint found in Pflugerville's housing supply. Approximately 226 homes within the City of Pflugerville were constructed during the time when lead based paint was accepted for use. The City will continue to utilize Travis County Health and Human Services and Veterans Services, which receives funds through State grants and the Travis County General Fund to provide limited and as needed lead based paint remediation on houses built before 1978. During the course of evaluation the City reached out to the Texas Department of Health Services and Austin Central Health to inquire on how many homes with children tested positive for lead. The City has not received a response from either resource.

#### Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

Approximately 6.9% of Pflugerville residents live in poverty (ACS 2016 5 year estimate). Female headed households with children are particularly affected by poverty. The City's anti-poverty strategy is based on attracting a range of businesses, on providing workforce development, and on offering a mix of uses throughout the community. These strategies support each other and help to reduce or eliminate the need to find housing, employment or services outside of the community. These strategies are reflected in the City's Unified Development Code (UDC) and policies of the Pflugerville Community Development Corporation's policies for attracting employment to the community.

#### Actions taken to develop institutional structure. 91.220(k); 91.320(j)

The key departments and agencies that are involved in the implementation of the plan are described below.

Public Sector 1) City of Pflugerville's Planning Department (responsible for the administration of the City's Community Development Block Grant (CDBG) grants. The office has primary responsibility for managing and implementing the City's Consolidated/Annual Action Plan programs and related documents); 2) City of Pflugerville, Finance Department (manages the entitlement grants (CDBG) procurement processes for commodities, professional services and construction. Expertise in the area of federal standards has been created within the department. The department submits all financial reports, including the SF-425.); 3) Travis County Health & Human Services and Veterans Services Department (TCHHS/VS)(offers a variety of Services to Pflugerville and Travis County residents including: Utility, Rent and Mortgage Assistance, Family Assistance, Children's Services, Senior Services, Public Health Services, and Emergency Services). 4.) City of Pflugerville Parks and Recreation and Capital Improvement Program Departments work with the Planning Department to implement projects and programs.

The City is committed to continuing its participation and coordination with federal, state, county and local agencies as well as with the private and non-profit sector, to serve the needs of target income individuals and families in the community. The City will continue to work with the area service providers and with the building industry to address housing and community needs.

## Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

The City is working to improve communications with existing social service agencies and maintains an open dialogue with social services, including housing vouchers, provided by Travis County. In PY2018 The City of Pflugerville participated as a regional partner in the Analysis of Impediments to Fair Housing in Central Texas along with the cities of Austin and Round Rock as well as Travis County, Williamson County and five publis housing authorites. Staff has continuted to partner through a regional Al groupd that includes surrounding communities and PHAs to address the needs of the larger community.

#### Identify actions taken to overcome the effects of any impediments identified in the

#### jurisdictions analysis of impediments to fair housing choice. 91.520(a)

People of protected classes need quality information about all neighborhood and housing options that are available to them, as well as the tools to overcome real and perceived barriers in the housing market.

In PY2018 and PY2019 the City partnered with the cities of Austin and Round Rock as well as Travis and Williamson Counties and five public housing authorities for the Central Texas Assessment of Fair Housing. This plan provided for future opportunities to improve fair housing as a region as well as individual agencies. In response to these impediments, the City of Pflugerville has prioritized the following as actions to be taken to achieve Fair Housing Choice and Equal Opportunity:

- Collaborate regionally for the implantation of regional downpayment assistance, creating a
  workplan for affordable housing interests, working with foundations and private partners for
  regional multi family rehabilitation programs, exploring the feasibility of funding fair housing
  testing to better understand the prevalence and impact of "3x rent" policies and exploring
  feasibility and funding options for a marketing strategy for developers of rental programs.
- Nurture and grow job growth for commercial and retail development and support services for quickly development micro economies.
- Further regional transportation efforts visions through participation with CAMPO and other transportation authorities.
- Constantly review zoning ordinances for improvements to Pflugerville housing needs.
- The City of Pflugerville will provide staff with training and education on the Fair Housing regulations.
- The Community Development Block Grant ("CDBG") has listed infrastructure projects to accommodate persons with disabilities and special needs. The City will allocate CDBG funds to update sidewalks to ADA standards, and improve pedestrian connections to reduce barriers for the disabled.
- City staff will work to provide Fair Housing complaint forms online and will provide information about the complaint process. The City will also distribute hard copies to local public service agencies to aid residents in filing a complaint with HUD.

Texas Department of Housing and Community Affairs requires five hours of approved Fair Housing training for architects, developers, engineers, management companies responsible for fair housing compliance. City staff will provide information on TDHCA recommended Fair Housing training opportunities via the City of Pflugerville community development website.

#### CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

As the lead agency for the development and implementation of the Consolidated/Annual Action Plan, the Planning Department implements standard policies and procedures for monitoring the implementation of CDBG projects. Monitoring activities included weekly staff meetings to discuss the status of the CDBG projects, site visits to project locations, and close out interviews with contracted construction employees. Additionally, Planning Department staff coordinates closely with other city departments regarding the progress of CDBG projects such as the Youth Scholarship Program. Parks and Planning staff discuss new applications for the scholarship program weekly and planning staff reviews and verifies them as they are processed by the Parks Department through a shared drive and coordinates with the Parks staff should any questions or concerns arise regarding the eligibility of a scholarship recipient. These monitoring activities are in compliance with both program regulations and financial requirements. As for the roadway projects, the city's Planning Department and Capital Improvement Program have constant communication with the project engineer and contractor to ensure that the project is being built as intended, the project has an assigned inspector as well as a planner that ensures that all aspects from construction to administration are being followed.

#### Citizen Participation Plan 91.105(d); 91.115(d)

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

Citizens are invited to comment on all performance reports. Notices of issued reports are published in the local newspapers, the City website, City's electronic newsletter, information placed at the Public Library as well as through the Travis County Community Center. Notices are issued at the beginning of the comment period as well as throughout the fifteen day review and comment period.

The notice for public comment period (Nov. 3- Nov. 30) and public hearing was posted in the Pflag in both English and Spanish. The public hearing for this CAPER is set for the November 30, 2021 regular meeting.

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

#### CR-45 - CDBG 91.520(c)

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